

A57 Link Roads TR010034

9.77 Applicant's written Summary of Issue Specific Hearing 4

Rule 8(1)(k)

Planning Act 2008

Infrastructure Planning (Examination Procedure) Rules 2010

April 2022



Infrastructure Planning

Planning Act 2008

The Infrastructure Planning (Examination Procedure) Rules 2010

A57 Link Roads Development Consent Order 202[x]

9.77 Applicant's written Summary of Issue Specific Hearing 4

Rule Number:	Rule 8(1)(k)
Planning Inspectorate Scheme Reference	TR010034
Application Document Reference	TR010034/EXAM/9.77
Author:	A57 Link Roads Project Team, National Highways and Atkins

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1. Introduction

- 1.1.1. This document summarises the case made orally by National Highways, as the promoter of the A57 Link Roads scheme (the Scheme), at the fourth Issue Specific Hearing (ISH4) which took place virtually on 6 April 2022, at 15:30.
- 1.1.2. Vicky Fowler and Richard Thurling of Gowling WLG represented National Highways.
- 1.1.3. This document sets out National Highways submissions on the points raised following the agenda for the ISH4 as set out in the Examining Authority's (ExA) agenda published on the Planning Inspectorate website on 28 March 2022.

1.2. Agenda item 1 – Welcome, Introduction and arrangements

1.2.1. No questions of an introductory or preliminary nature were raised by the Applicant or by other attendees at the ISH4.



2. Item 2 – General Matters, Other Consents and Preamble

Response reference:	Representation Issue	National Highways Response				
9.77.1	Other consents The Applicant provided an updated Consents and Agreements Position Statement [REP7-004]. a) Please could the Applicant summarise the position that it expects to be in at close of the Examination for protected species licensing and a letter of no impediment from Natural England?	submitted to the optimal ti not be achieved. However, Na SoCG that "7 (including an proposed drawn Natural Engla submission of suggest there Requirement carried out to	Natural England. Further me for these will be a vable prior to the closs at the transfer of the project site currency licensing requirements and has, therefore, experienced is any impediment to a result of the project site.	rther surveys are to be undertake after the examination has closed after the examination has closed are of examination. The end in their Written Representationally supports habitats of negligible and supports the Habitats Regulations. Expressed no concerns in relation applications for Bats and Badger to achieving these. The extended species are present or are	s have been prepared in draft ahead en to support the application for the bar Due to this, obtaining a Letter of no on (Ref: TR010034) and this is reconside ecological interest and all protected ons or the 1981 Act) can be addressed to impacts on protected species subsets (REP2-080) and there is nothing at the nence until pre-construction survey we likely to be affected by the works. All pland and under any necessary licence	pat licences and Impediment will Impediment will Ifirmed in the dispecies issues and by the Impediment will Impediment will Impediment work has been I works must be
9.77.2	th th th th S	b) The Applicant is endeavouring to hold a meeting with the EA to discuss the relevant consents and permits required for the Scheme from the EA. However, Andrew Davies (EA) advised during these discussions that we need to go through the National Permitting team for discussions around consents and permitting rather than the local EA team. Therefore, the Applicant is now pursuing this route as advised to progress this aspect of the Scheme. An update on the progress of this, with regards to consents and permitting, will be provided as part of the updated Consents and Agreement Position Statement (CAPS) at Deadline 9. The Applicant has held informal discussions with the EA to set up consultation meetings, the provisional dates for these meetings are presented below:				
		(FRA) / F	sk Assessment Flood Modelling ological Risk nent / Ground	Proposed Date/Time Tuesday 19 April (10am – 11am) Thursday 21 April (3pm – 4:30pm)	Applicant Comments N/A Subject to Applicant taking receipt of EA comments on Hydrogeological Risk	
		oouge			Assessment no later than Wednesday 13 April.	

Planning Inspectorate scheme reference: TR010034 Examination document reference: TR010034/EXAM/9.77



Se :e:	Representation Issue	Na	National Highways Response			
Response reference:						
			Statement of Common Ground / AOB	Friday 22 April (11am – 12:30pm)	N/A	
9.77.3	c) Please could the Applicant provide an updated Consents and Agreements Position Statement for Deadline 9, on Wednesday 27 April 2022?	c) -	The Applicant can confirm that i	t will provide up to date Consent	s and Agreements Position Statemen	nt for Deadline 9.
9.77.4	The ExA may ask more questions or invite more oral submissions.					



3. Item 3 – Parts 1 to 7

Response reference:

9.77.5

Representation Issue

Article 7(a) – Limits of deviation

The Applicant is seeking a horizontal limit of deviation of up to 5m and said [REP4-008] that noise levels could change by between around 1dB and 2dB for receptors closer than 40m to the alignment. It said [REP6-017] that it is not practical to undertake quantitative assessments for all scenarios, but that this would be carefully considered through the detailed design stage so that in aggregate the 'not environmentally worse than' principles could still be applied.

Tameside Metropolitan Borough Council [REP6-037] said that change in noise levels would be around 1 dB and 2dB which is unlikely to be that significant, but that if the deviation was to be greater then this would need re-assessing.

a) Please could **the Applicant** itemise the sensitive receptors that would be closer that 40m to the alignment and, if necessary, update its estimate of how much noise levels at those receptors would be expected to change if the main carriageway moved 5m closer or 5m further away?

Given the proximity of the carriageway to receptors, including a number of residences, the ExA is considering whether the degree of uncertainty is acceptable and whether an aggregate approach be sufficient for effects on individual receptors. The ExA is therefore considering a requirement to limit the horizontal deviation to 1m when the carriageway is within 40m of residential receptors and / or a requirement for the limits of deviation not to result in any materially new or worse effects for any receptor.

b) Please could the Applicant comment?

National Highways Response

a) The figure below identifies all noise sensitive receptors within 45m of the newly constructed roads. 45m has been selected to be 40m from the alignment plus the 5m limit of deviation. These properties are in three areas: The Mottram Underpass, Mottram Moor Junction and the tie-in at Woolley Bridge at the eastern end of the Scheme.



At ISH2 (see Written summary of Applicant's case at Issue Specific Hearing 2 (REP4-008) item 2n) properties within approximately 40m of the scheme were identified to have potential for changes in noise between 1 and 2dB where the carriageway moves the maximum within the limits of deviation. The greatest potential for this change in noise is where properties have an unobstructed view of the road and are not influenced by noise from other sources.

Properties with a relatively unobstructed view of the road are highlighted in red, and these properties have the greatest potential for changes in noise from changes in alignment.

Properties in green are affected by noise from other roads, and the noise from other roads is likely to mask any changes due to realignment. In these cases realignment is less likely to result in changes to the noise assessment.

Properties in yellow are between these situations, and either:

- have a combination of noise from both the newly constructed road and existing roads, and potential changes in noise are likely to be smaller than 1-2dB.
- are properties where the line of sight of the Scheme is screened by other properties or structures, resulting in potential for changes in noise smaller than 1-2dB.



Response reference:	Representation Issue	National Highways	Respo	nse		
		The number of recep	otors in	each band	d in each of	these areas with the Scheme in place is shown:
		Area	Red	Yellow	Green	
		Mottram Underpass	10	6	0	
		Mottram Moor Junction	9	6*	23	
		Woolley Bridge	0	4*	25*	
		*each of these count	s inclu	des one no	n-resident	al receptor
		This assessment reports potential for changes in noise at 83 receptors, of which the greatest potential for change noise occurs at 19 receptors. In practice the actual changes in noise at receptors would depend on the changes distance from the Scheme, screening and modifications to the design of noise mitigation to mitigate any changes impact.			al changes in noise at receptors would depend on the changes to their	
		these changes not to of residential receptor deviation to 1m in the be updated to permit to the Secretary of S	result ors. Nat e locati the ide tate's s	in any mational High ons where entified hore satisfaction	terially new ways propo a propose rizontal limi in consulta	norizontal deviation greater than 1m are subject to a requirement for or worse effects for any receptor where the carriageway is within 40m oses to update the Work Plans at Deadline 9 to reduce the limits of d carriageway is within 40m of a noise sensitive receptor. Article 7 will ts of deviation to be exceeded where National Highways demonstrates ation with the relevant planning authority that such increased limits of iterially worse environmental effects.
9.77.6	Article 10 – Street Works	No response from Na	ational	Highways	required.	
	Article 11 - Application of the 1991 Act and the 2004 Act The Applicant [REP6-017] said that Derbyshire County Council and Tameside Metropolitan Borough Council's permit schemes would no longer be disapplied and has updated the dDCO [REP7-003], removing Article 11(8).					
	c) Do Derbyshire County Council or Tameside Metropolitan Borough Council have any comments on the updates? Are there any remaining concerns about their permit schemes?					
9.77.7	Article 12(5) - Construction and maintenance of new, altered or	No response from Na	ational	Highways	required.	

Planning Inspectorate scheme reference: TR010034 Examination document reference: TR010034/EXAM/9.77



Response reference:	Representation Issue	National Highways Response
	diverted streets and other structures – responsibility for maintenance Derbyshire County Council [REP6-026] provided an update on discussions with the Applicant regarding maintenance liabilities, said that agreement had been reached and that the matter could be secured through the Environmental Management Plan. d) Does Derbyshire County Council have any remaining concerns regarding provisions related to maintenance in the dDCO [REP7-003] or in the Environmental Management Plan (First Iteration) [REP6-007 and REP6-008]?	
9.77.8	Articles 14(6), 18(11), 19(8), 21(6) – Deemed consent The Applicant has updated the dDCO [REP7-003] to require authorities to be notified of the provisions for deemed consent when it makes an application for consent. e) Do Tameside Metropolitan Borough Council, Derbyshire County Council or High Peak Borough Council have any comments on the updates? Are there any remaining concerns about deemed consent?	No response from National Highways required.
9.77.9	Article 15(2)(b) - Permanent stopping up and restriction of use of highways, streets and private means of access - Temporary alternative routes for private means of access dDCO reference The Applicant has updated the dDCO [REP7-003] to reword the provisions regarding the maintenance of access. Do Tameside Metropolitan Borough Council, Derbyshire County Council or High Peak Borough Council have any comments on the updates? Are there any remaining concerns about the maintenance of access?	No response from National Highways required.
9.77.10	The ExA may ask more questions or invite more oral submissions.	



4. Item 4 – Schedules 1 and 2

Response reference:	Representation Issue	National Highways Response
9.77.11	Comments from the Environment Agency The Environment Agency [REP6-039] has made a number of comments regarding dDCO [REP7-003] Requirements 4 (Second Iteration EMP), 6 (Contaminated land and groundwater) and 9 (Flood risk assessment). The ExA intends to address those matters during Issue Specific Hearing 3. Any outstanding matters from Issue Specific Hearing 3 may be considered under this Item 5, at the ExA's discretion.	National Highways has summarised its current position in relation to each Requirement identified by the Environment Agency. However, as indicated during the hearing, the Applicant is continuing to liaise with the EA and has agreed a series of meetings to resolve any outstanding issues. Requirement 4 – EMP (Second iteration) The Applicant is continuing to pursue attempts to meet with the Environment Agency (EA) to discuss the EA's concerns regarding the protection of water quality and to ensure these are fully addressed by Requirements 4(1) and 4(2). The EA stated that they have reviewed the Hydrogeological Risk Assessment (REP3-025) submitted into examination at Deadline 3 by the Applicant. The Applicant is waiting to receive the EA's comments. Due to the natural high groundwater levels in the area, it is anticipated that groundwater discharge will be required to surface watercourses. It is understood that an Environmental Permit may be required for this groundwater discharge based on the quality of the discharge water and/or the location(s) of the discharge. The Applicant is looking forward to discussing the permitting approach (abstraction and discharge) to the dewatering operation at a meeting with the EA. The EA's proposed solution of a Groundwater Management Plan (GWMP) will be discussed at this meeting. However, the Applicant believes that the probable content of a GWMP would be included in the Dewatering Management and Construction Water Management Plans which are already included in the list of plans to be consulted upon with the EA and submitted when the second iteration EMP is prepared. As a result no amendment to Requirements 4(1) and 4(2) is expected to be required. Requirement 6 — Contaminated Land and Groundwater Since the EA's Deadline 6 representation (REP6-039), the Supplementary Ground Investigation Report (REP7-027) was submitted into the examination at Deadline 7. The findings of the supplementary Gl do not differ greatly from those presented within Chapter 9 and 13 of the Environmen



Response reference:		
		Requirement 9 – Flood Risk Assessment (FRA)
		The Applicant confirms that updating FRA data to accommodate additional climate change flows will be sent to the Environment Agency for their review w/c 11th April 2022.
		The Applicant has a high degree of confidence that the proposed development design is feasible even with the increased climate change flows.
		The updated FRA (REP5-010) has been submitted to represent the Climate Change allowance of 53% in accordance with the July 21 values-
		Insert 4-5 on p32 of the updated FRA submitted at Deadline 8 provides the compensatory flood storage area provision as part of the design. The total volume available within the storage area is 6200m³ but only 2190m³ is displaced by the scheme and so the compensatory flood storage volume provided has been designed to mitigate the latest July 2021 climate change flows.
		Insert 4-6 on p34 of the FRA (REP5-010) shows a significant lowering of the water levels within the vicinity of the River Etherow bridge crossing and several hundred metres upstream and downstream as a result of the compensatory storage provision which is also demonstrated by comparison of flood depth outlines pre and post scheme in Insert 4-4 and Insert 4-7 respectively.
		Consequently, the Applicant considers that once the EA has considered this additional information, it is unlikely that a further amendment to Requirement 9 will be required.
		Notwithstanding the Applicant's position and subject to the Applicant securing an opportunity to discuss these matters with the EA, should the EA pursue changes to requirements 4, 6 and 9, the Applicant expects such changes to be minimal and capable of being agreed.
9.77.12	 Requirement 4 – second iteration EMP The ExA [PD-009, EV-014 and PD-012] questioned whether dDCO provisions were required for the second iteration EMP to: incorporate the measures for the construction stage referred to in the ES as being incorporated in the EMP contain a record of the consents, commitments and permissions resulting from liaison with statutory bodies be kept up to date with any material changes during construction and for consultation to be required on those changes Provisions have been supported by the local authorities [REP2- 	a & b) The Applicant agreed at the hearing to propose a revised form of words to cover the matters the ExA has identified. The Applicant can confirm that it has incorporated these matters into new sub-requirements at Requirement 4(2)(e) to (g) in the latest iteration of the dDCO submitted at Deadline 8.



Se::	Representation Issue	National Highways Response
Response reference:		
	037].	
	In its latest response, the Applicant [REP6-017] referred to the processes secured for refining and updating the EMP, for later iterations to accord with those that have gone before them, and to related provisions in the DMRB.	
	The ExA is reflecting on the responses, the firmness with which any mitigation relied on in the assessment is secured, the need to ensure that key principles are followed in the second iteration EMP, and the degree to which it can rely on DMRB provisions. On balance, the ExA is minded to include the provisions in the dDCO [REP7-003].	
	a) Does the Applicant have anything to add to its earlier submissions?	
	b) Please could the Applicant advise whether the addition of these provisions to the DCO would cause it any difficulty?	
9.77.13	Requirement 4(2)(c) - second iteration EMP - Working hours	No response from National Highways.
	The Applicant has added Requirement 4(2)(c)(x) to the dDCO [REP7-003] to require notification of activities outside normal working hours.	
	c) Do Tameside Metropolitan Borough Council, Derbyshire County Council or High Peak Borough Council have any comments on the update? Are there any remaining concerns about dDCO provisions for working hours?	
9.77.14	Requirement 4(4) and 4(5) – third iteration EMP.	d) The Applicant agreed at the hearing to propose a revised form of words for Requirement 4 in the dDCO to be
	The ExA [PD-009, EV-014 and PD-012] questioned whether dDCO provisions were required for the third iteration EMP to:	submitted at Deadline 8.
	 incorporate the measures for the management and operation stage referred to in the ES as being incorporated in the EMP 	e) The Applicant explained that its preferred approach was not to include additional requirements necessitating reapproval of an already approved process for developing the third iteration EMP. The Applicant therefore agreed to propose a revised form of words for Requirement 4 in the dDCO to be submitted at Deadline 8. The ExA will see that a new sub-requirement has been included at 4(2)(h) to give certainty that the process for preparing the third iteration EMP
	 be substantially in accordance with the measures for the management and operation stage included in the first iteration EMP be consulted on with relevant planning authorities, the 	is included in the second iteration EMP which needs to be approved by the Secretary of State and is subject to consultation with the planning and highway authorities and the Environment Agency. This approach secures the final two bullets. The first two bullets have been incorporated into Requirement 4(5) thereby addressing each of the points raised by the ExA.
	local highway authorities and the Environment	



se:	Representation Issue	National Highways Response
Response reference:		
	Agency	
	 be submitted to and approved in writing by the Secretary of State 	
	Provisions have been supported by the local authorities [REP2-051, REP2-053, REP2-056, REP6-026, REP6-027, and REP6-037].	
	In its latest response, the Applicant [REP6-017] referred to the processes secured for refining and updating the EMP, for later iterations to accord with those that have gone before them, to related provisions in the DMRB, and to the second iteration being consulted on and approved.	
	The ExA is reflecting on the responses, the firmness with which any mitigation relied on in the assessment is secured, the need to ensure that key principles are followed in the third iteration EMP, and the degree to which it can rely on DMRB provisions. On balance, the ExA is minded to include the provisions in the dDCO [REP7-003].	
	d) Does the Applicant have anything to add to its earlier submissions?	
	e) Please could the Applicant advise whether the addition of these provisions to the DCO would cause it any difficulty?	
9.77.15	Requirement 5 – Landscaping	No response from National Highways required.
	The Applicant has updated the dDCO [REP7-003] to require that no part of the authorised development can commence unless a written landscaping scheme for that part has been consulted on and approved.	
	f) Do Tameside Metropolitan Borough Council, Derbyshire County Council or High Peak Borough Council have any comments on the update? Are there any remaining concerns about Requirement 5?	
9.77.16	Requirement 10 – Archaeological remains	No response from National Highways required.
0.17110	The Applicant has updated the dDCO [REP7-003] to add a requirement for any programme of archaeological reporting, post excavation and publication to be consulted on and / or agreed in writing.	- To respond non readonal riigimajo requiredi
	g) Do Tameside Metropolitan Borough Council , Derbyshire County Council or High Peak Borough	



Response reference:	Representation Issue	National Highways Response
	Council have any comments on the update? Are there any remaining concerns about Requirement 10?	
9.77.17	h) Please could Tameside Metropolitan Borough Council, Derbyshire County Council or High Peak Borough Council, Tameside Metropolitan Borough Council, Derbyshire County Council and High Peak Borough Council provide an update on discussions regarding the consultation period, for which periods ranging from 14 days to 28 days have been suggested?	National Highways understands that at the hearing all parties stated they were able to agree to a period of 21 days. National Highways has updated the dDCO at Deadline 8 accordingly.
9.77.18	The ExA may ask more questions or invite more oral submissions.	



5. Item 5 – Schedules 3 to 10

Response reference:	Representation Issue	National Highways Response		
9.77.19	 Schedule 3, 4 and 5 a) Has Tameside Metropolitan Borough Council reviewed the latest versions? Does it have any further comments, please? b) Do Derbyshire County Council or High Peak Borough Council have any remaining concerns? 	No response from National Highways required.		
9.77.20	Schedule 9 – Protective Provisions The Applicant [REP6-017] reported on progress in agreeing the Protective Provisions, any side agreements, and obtaining written evidence of any agreement. c) Please could the Applicant provide an update? What matters are still subject to agreement with each party, what the steps being taken to resolve them and when will any updates be provided to the Examination?	c)		
		Statutory Undertaker	Status of Protective Provisions	Status of side agreement
		Cadent Gas Limited	Agreed (subject to legal agreement being signed)	Side agreement now approved by Cadent and with each party for execution.
		Cornerstone Telecommunications Infrastructure Limited	Wording is included in the form approved by other telecommunications operators. Approval awaited	None
		Electricity North West Limited	Agreed [REP2-033 2.1]	None
		Environment Agency	Approval awaited following insertion of EA's preferred wording from A1 Morpeth to Ellingham	None
		National Grid Electricity Transmission plc	Agreed (subject to legal agreement being signed)	Side agreement in an advanced form. NGET has provided comments for approval.
		Openreach Limited	Agreed [REP2-030 4.1]	None



Response reference:	Representation Issue	National Highways Response		
		United Utilities plc	Wording is included in the form approved by other sewerage undertakers. Approval awaited	None
9.77.21	Schedule 10 The Register of Environmental Statement Changes is a record of the latest versions of the Environmental Statement documents that would be certified under Schedule 10. The Applicant [REP6-017] has suggested that the Register of Environmental Statement Changes does not need to be a separately certified document. d) Please could the Applicant comment on how is it possible to be certain that the correct versions of the Environmental Statement documents are certified if the Register of Environmental Statement Changes is not certified?	d) National Highways is content to include the R document.	egister of Environmental Statement C	hanges (REP7-021) as a certified
9.77.22	The ExA may ask more questions or invite more oral submissions.			



6. Item 6 – Any Other Draft Development Consent Order Matters

Response reference:	Representation Issue	National Highways Response
9.77.23	a) Please could the Applicant provide a written summary of its responses for Deadline 8, on Wednesday 13 April 2022?	This document is National Highways' written summary of its responses.
9.77.24	 b) Please could the Applicant provide any updates to its final dDCO, Explanatory Memorandum and tracked versions for Deadline 8, on Wednesday 13 April 2022? The ExA will publish a schedule of changes to the dDCO no later than Wednesday 20 April 2022. Comments on that are required for Deadline 9, on Wednesday 27 April 2022. 	National Highways can confirm that it has provided an updated dDCO and Explanatory Memorandum and tracked versions at Deadline 8. Upon receipt of the ExA's schedule of changes, National Highways will provide comments and/ or final versions, as appropriate, for Deadline 9.
9.77.25	The ExA may ask more questions or invite more oral submissions.	

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